

INCOMING TELEGRAM

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HSENT DEPARTMENT 3412 REPEATED INFORMATION LONDON 757 BONN 371  
MOSCOW 225

DEPT PASS DEFENSE

BONN PASS BERLIN 122

FROM HILLENBRAND

REFERENCE: PARA 3, PARIS 3387

DRAFT REPORT TO NAC PREPARED BY BRIT APPROVED BY WG RPT WG  
AFTER BRIEF DISCUSSION TODAY. WILL BE MADE BY FRENCH  
PERMREP MARCH 18. SUMMARY FOLLOWS.

BASING ITS WORK ON "QUESTIONNAIRE" WHICH NAC MEMBERS  
WILL HAVE STUDIED, WORKING GROUP ENDEAVORING PREPARE  
OUTLINE OF PROPOSALS WEST MIGHT MAKE AT EVENTUAL CONFERENCE.  
DIFFICULTY THIS TASK EVIDENT FROM EXAMINATION OF VARIOUS  
PAPERS CIRCULATED IN NAC WHICH MAKE WIDE VARIETY CONFLICTING  
SUGGESTIONS. WORKING GROUP HAS ATTEMPTED DISCUSS QUESTIONS  
WHICH MUST BE ANSWERED. THESE ARE:

1) GERMAN REUNIFICATION AND EUROPEAN SECURITY. SINCE  
SOVIETS WILL PRESUMABLY NOT NEGOTIATE SERIOUSLY ON  
REUNIFICATION, A BASIC QUESTION IS WHETHER ANY SECURITY  
MEASURES CAN BE CONSIDERED IN ANTICIPATION REUNIFICATION  
AND HOW EXECUTION SECURITY MEASURES SHOULD BE CONNECTED  
WITH PROGRESS TOWARD REUNIFICATION. IF FREE ELECTIONS  
TO BE HELD AT LATER STAGE IN PROCESS REUNIFICATION THEN  
HERETOFORE CONTEMPLATED, QUESTION OF ARRANGEMENTS FOR  
INTERIM PERIOD ARISES. CONTACTS AND FREE EXCHANGES SHOULD

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BE DEVELOPED NOT ONLY FOR HUMANITARIAN REASONS BUT TO EXERT MAGNETISM OF WEST GERMANY UPON EAST. IT IS WESTERN POLICY THAT REUNIFIED GERMANY SHOULD HAVE FREE CHOICE RE ALLIANCES.

2) PEACE TREATY

WORKING GROUP HAS DISCUSSED PROBLEM BUT NOTHING DECIDED. QUESTION OF PRIOR FORMATION OF ALL-GERMAN GOVT MUST BE CONSIDERED. THREE POSSIBILITIES FOR WEST: (A) PUT FORWARD NO PEACE TREATY UNTIL ALL GERMAN GOVT FORMED; (B) PUT FORWARD PRINCIPALS; (C) PRODUCE A DRAFT. VARIOUS ARGUMENTS FOR AND AGAINST THESE COURSES. (THESE ARGUMENTS SPELLED OUT IN SOME DETAIL IN REPORT).

3) BERLIN. POSSIBLE PROPOSALS DEPEND ON ANSWER TO BASIC QUESTION AS TO WHETHER WEST SHOULD INSIST ON PRESENT BASIS OF PRESENCE IN BERLIN OR SHOULD CONSIDER POSSIBILITY CHANGE FROM BASIS CONQUEST TO CONTRACT WHICH WOULD INVOLVE GRAVE CONSEQUENCES. WORKING GROUP BELIEVES THAT CONNECTION BETWEEN BERLIN QUESTION AND GERMAN PROBLEM AS A WHOLE SHOULD BE PRESERVED.

4) REPLY TO SOVIET NOTE. FOUR POINTS AT ISSUE (REPORT LISTS THEM AND BRIEFLY NOTES STATUS OF DISCUSSION RE EACH), NOT EXPECTED THAT DRAFT REPLY CAN BE PRESENTED TO COUNCIL FOR SOME DAYS.

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